

Transportation Systems Management & Operations



## I-4 FRAME Florida's Regional Advanced Mobility Elements

## **ITS Wisconsin Transportation Conference - October 19, 2023**

Presented by Megan Arasteh, PE TSM&O Program Manager Florida Department of Transportation District 7 – Traffic Operations

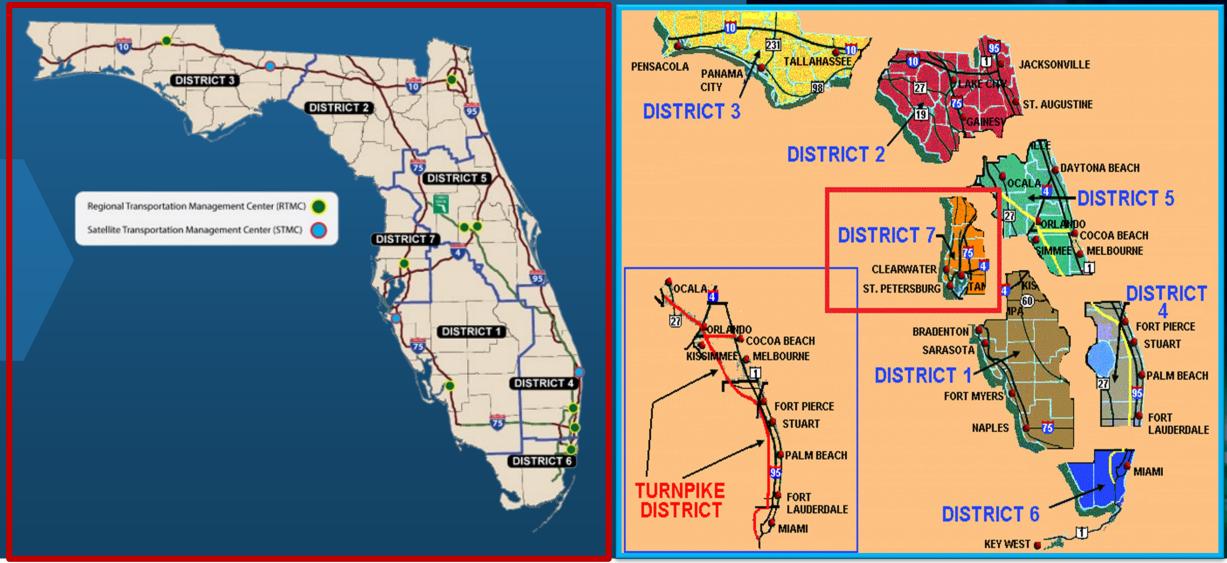
## Presentation Outline

- **1.** The Florida CAV Program
- 2. The need for I-4 FRAME Background
- 3. Project Funding Grant
- 4. Project Development and Scope
- 5. Delivering I-4 FRAME
- 6. Key Stakeholders & Coordination
- 7. Project Design
- 8. CV Technologies & Applications
- 9. Additional Technologies & Services

## **10.Project Status**



## Florida Department of Transportation Districts





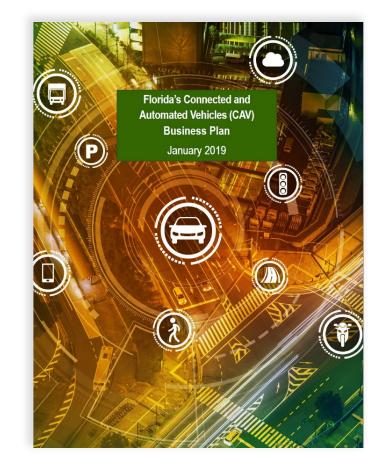
## Florida CAV Program



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- FL CAV Program is gaining momentum and started a roadmap for its development
- Central Office published the CAV
   Business Plan

Identifies and develops an institutionalized framework and timeframes to *aggressively move the CAV Program from research and pilot projects into statewide deployment* using expedited planning and outcome centric sustainable **safety**, **mobility, and innovation goals.** 





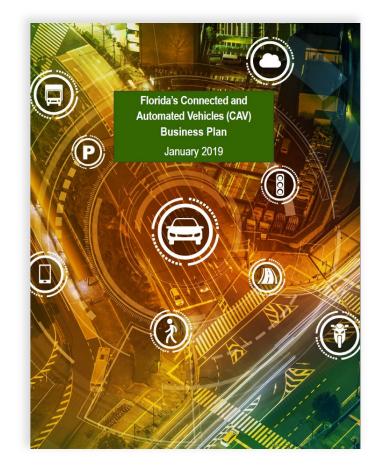
## Florida CAV Program



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## Seven (7) Areas of Focus











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The CAV Program has a roadmap with three (3) major phases:



- Each of the seven focus areas are broken into subareas and are assigned a status (Planned, Underway, Completed, Recurring)
- Overall, all seven focus areas are at least underway in the initialization phase



## Florida CAV Program



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11

DISTRICT 5

6 7

12

14

17

32

4

Mia

DISTRICT 4

Ft. Lauderd

DISTRICT 6

10

### **Connected Vehicles**

(CV) use vehicle-to-vehicle, vehicle-to-infrastructure, and infrastructure-tovehicle communication to exchange information between vehicles, drivers, the roadside, bicyclists and pedestrians.



#### **Projects/Initiatives**

#### Statewide Project/Initiative FDOT Led Projects

#### Partner Agency Led Projects

- 2 US 90 SPaT Tallahassee (Phase 2)
  3 US 98 Smart Bay
  - 4 SR-710/Beeline Hwy CAV
  - 5 US 41 FRAME
  - 6 Florida's Turnpike Mainline and Beachline CV Deployment

Design/Implementation

1 I-4 FRAME (2019 ATCMTD)

- 7 Lake Mary Boulevard CV Project
- 8 I-10 Smart Road Ranger

#### 9 V2X Data Platform

- 10 US 1 Keys COAST
- 11 Railroad Advanced Notification System
- 12 I-4 Active Work Zone
- 13 LeeTran Traffic Signal Priority
- 14 Collier Countywide Connected Traveler Information System (CTIS)
- 15 Train Vehicle Crash Avoidance Pilot Project

21 SR 436 PedSafe Project - City of Altamonte

24 Hillsborough County Connected Vehicle

Priority and Preemption System

Deployment along Alt 19 (City of

27 Smart Signal Corridor (West St. Petersburg)

31 U.S. 17-92 Connected Vehicle Deployment

32 Ped/Safe II U.S. 441/State Road 50

26 Pedestrian Warning System - I2V

28 + RSU Health Monitoring

16 Wildlife Protection

20 CV Smart Signal - Lake County

22 SR-40 ITS Safety Deployment

23 Pasco County SMART US-19

17 AWZM - District 2

18 AWZM - District 3

19 AWZM - District 6

25 AWZM - District 7

Clearwater)

29 Cybersecurity

30 First Responder

Springs

- Planning
- 1 CV Bike Safety Pilot Deployments
- 2 State Road 423 Freight Signal Priority
- 3 Downtown Interchange Smart Work Zone

#### 4 Pinellas County Smart Community

- (2020 ATCMTD)
- 5 SR-869/SW 10th Street Connector TSM&O SWZ
- 6 Smart St. Augustine
- 7 Intersection Collision Avoidance Safety Program
- 8 SR 60 West Coast Smart Signal Corridor Project
- 9 Connected Vehicle Priority and Preemption System (CVPP)
- 10 Bee Ridge Corridor Smart Signals
- 11 City of Sarasota CAV Project12 SMART US 19
- 12 SMARTUS 19

#### Operational

1 Security Credential Management Systems (SCMS)

Pensacola

5 18

3

(DISTRICT 3)

- 2 Lane Closure Notification Systems (LCNS)
- 3 Gainesville SPaT Trapezium
- 4 Smart Signals Dashboard
- 5 ♦ AV Shuttles at Lake Nona 6 ♦ THEA CV Pilot
- 6 THEA CV Pliot7 Smart Work Zone Trailer
- 8 Pinellas County SPaT
- 9 Incident Response Vehicle Pilot Project
- 10 I-75 FRAME Gainesville
- 11 SR 434 CV Deployment
- 12 + Downtown Tampa Autonomous Transit 13 + HART AV

#### 14 AV Shuttle at PSTA

- 15 I-75 FRAME Ocala
- 16 Orlando Smart Community (2017 ATCMTD)
- 17 Seminole Expressway SWZ
- 18 I-4 Beyond the Ultimate South Smart Work
- Zone 19 Gainesville Bike and Pedestrian Safety
- 20 FTE SunTrax
- 21 US-1/Jupiter Bridge Smart Work Zone

#### 

20

23

#### Legacy/Retired

 Near Miss Identification Safety System (N-MISS)

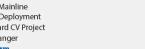
DISTRICT

Tallahassee

9

- 2 US 90 SPaT Tallahassee (Phase 1)
- 3 Gainesville AV Shuttle
- 4 Osceola County CV Signals
- 5 CAV Projects (ATMA)
  - 6 CAV Tele-Operated Vehicle Phase 1 Research





## Understanding I-4 FRAME – Project Need Background



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**PROBLEM:** High crash frequency (injury and fatalities) *Hinders Florida's Vision Zero Initiative* 



Orlando received **74 million annual visitors** in 2022 and is America's most visited destination.

- More than **150,700** vehicles traveling daily
- I-4 experiences severe mobility issues due to frequent crashes and recurring congestion.
- Between 2018 and 2022, 104 fatal crashes and 5,010 injury crashes.
- For the Traffic Homicide investigation, the average I-4 closure is 4 hours.
- I-4 averaged five lane-closure events per day with over 2,000 lane blocking events in 2022
- One full directional closure every 10 days in 2022.





## Understanding I-4 FRAME – Project Need Background: Major Incidents









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### Location: I-4 Westbound beyond McIntosh Rd

Rapid Incident Scene Clearance (RISC) Event involving overturned tractor trailer with 4 feet of roadway damage. Even had drywall and wood panels spill across roadway.

### Total event time: 3 hours 57 Minutes





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### **Location: I-4 Eastbound at Championsgate**

Event involved 20-25 gallons of roof sealant that spilled onto I-4. FDOT District 5 asset maintenance handled the event with District 1's asset maintenance support for maintenance of transportation (MOT) assistance.

### Total event time: 3 hours 51 Minutes









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### Location: I-4 Eastbound at Thonotosassa Rd

RISC event involving a jackknifed tractor trailer vs. vehicle crash.

### Total event time: 1 hours 44 Minutes





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### **Location: I-4 Westbound before Mango Rd**

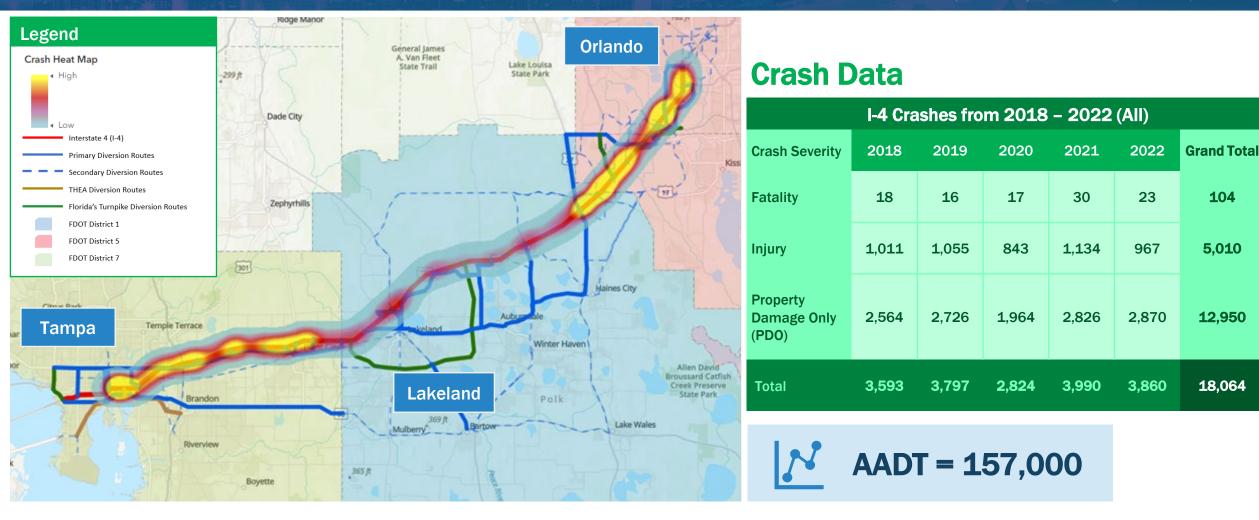
RISC event involving a box truck fire on the shoulder.

Total event time: 2 hours 30 Minutes



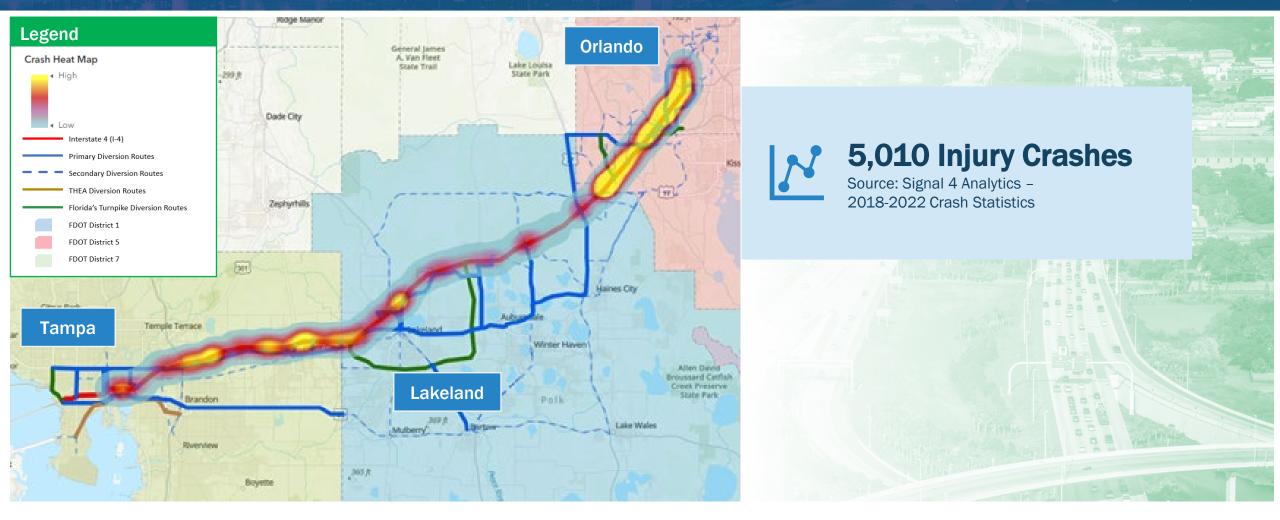


## Background: Crashes on I-4 from 2018 - 2022



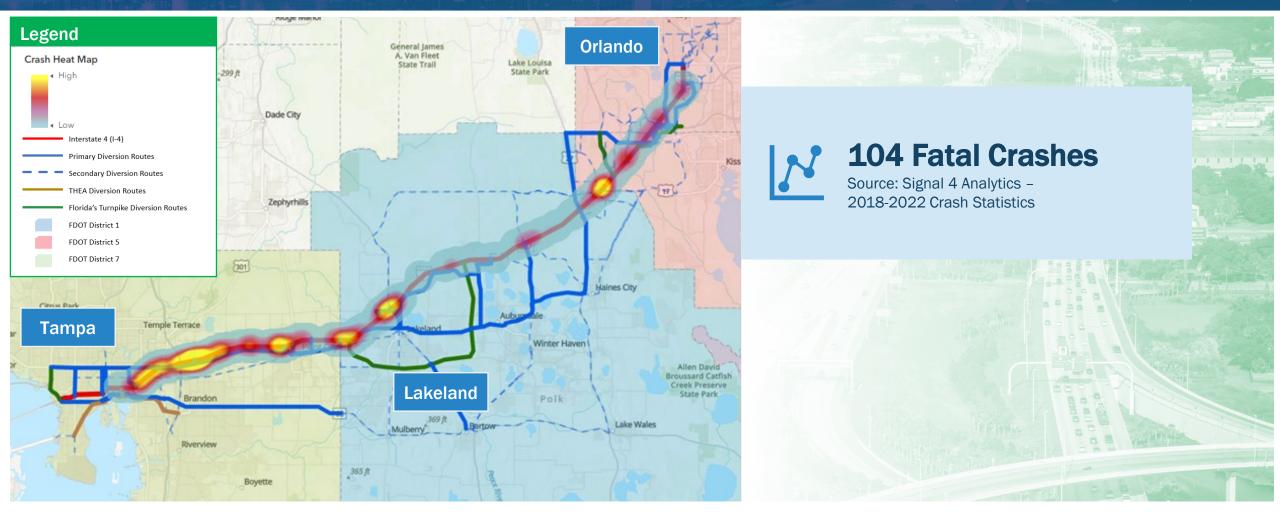


## Background: Injury Crashes on I-4 from 2018 - 2022





## Background: Fatal Crashes on I-4 from 2018 - 2022





## **Understanding I-4 FRAME Need**



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## Freight



- Rail to Road Facility near Winter Haven
- 12% heavy commercial vehicles

## Port



 High volume of freight out of the Port of Tampa Bay to Central Florida Distribution Centers

## **Construction/Work Zones**



 Major reconstruction projects throughout project limits imminent (Tampa Bay Next, I-4 Beyond the Ultimate, etc.) with required detours onto the arterial network



## **Project Development and Funding**

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I-4's history of congestion, incidents (and subsequent delays) drove the initial Advanced Transportation and Congestion Management Technologies Deployment (ATCMTD) Grant response and current project's concept.

- Implement CV technology and Advanced Traffic Signal Performance Metrics (ATSPM) throughout the I-4 corridor and adjacent arterials
- Utilize multiple TSM&O strategies by deploying strategic CVrelated devices and applications for better ICM practices
- Supplementary systems to be used, as appropriate, for immediate benefit



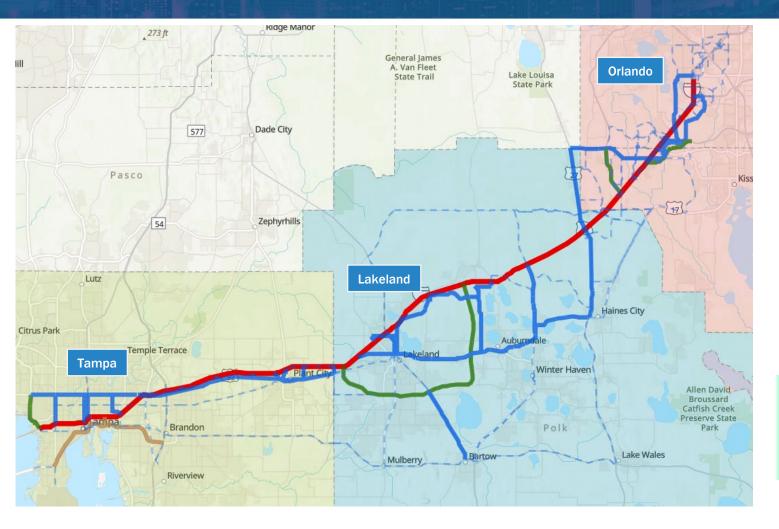


roject

## **Project Development**



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## **Regional Integrated Corridor Management (ICM) project**

### **Overall Limits**

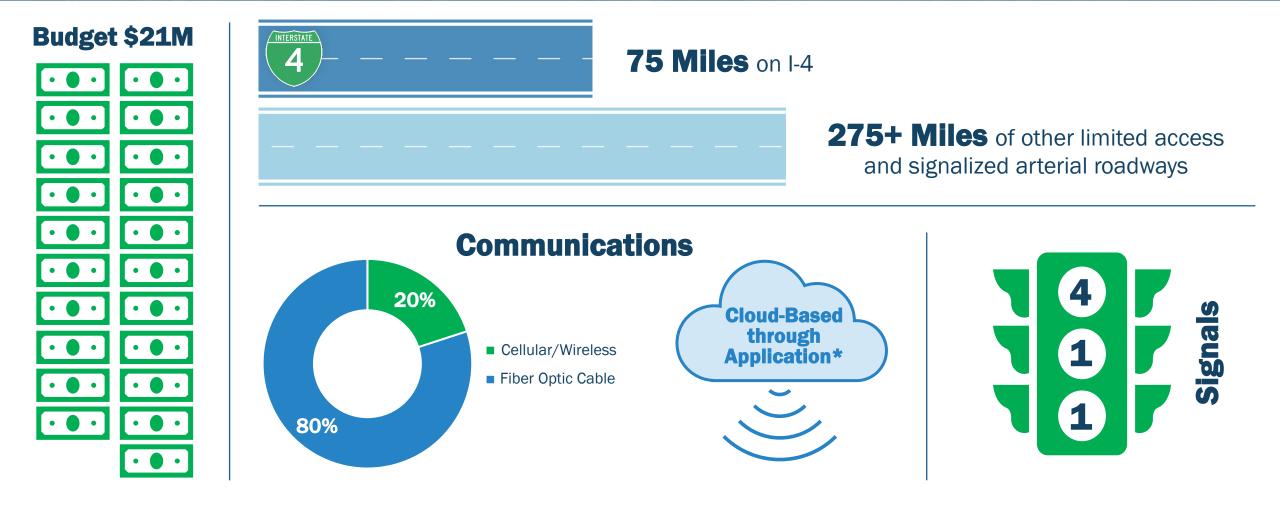
Central Business District in Tampa to southwest of Orlando at Sand Lake Rd

- Includes ICM routes within four counties spanning three FDOT Districts, Florida's Turnpike Enterprise (FTE) with oversight by FDOT Central Office
  - Routes are for diversion when major incidents occur on I-4



## **Project Development & Scope**







## **CAV Technologies being Deployed**

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## RSU

### **Roadside Unit**

### CV 541 RSUs

- Every Mile
- Dedicated Short-Range Communication (DSRC) and C-V2X capable

#### Roadside to Vehicle

#### Messages for:

- Lane Closures
- Work Zones
- Delays, Congestion, & End of Queue
- Incidents
- Signal Phase and Timing (SPaT)
- Speeds
- Pedestrian-Bicyclist Safety
- Vehicle-to-Infrastructure (V2I)

## OBU

### **Onboard Unit**

### CV 680 OBUs

- Public Vehicles
- Rental Cars
- Freight Companies (FedEx, UPS, DHL, etc.)



## Advanced Traffic Signal Controllers w/ATSPM

### Replace approximately **220 controllers**



## Blank-Out Signs Fiber Optic Multi-Faced

### For Route Diversion

Evaluated routes based on existing demographics and roadway use



## **Delivering I-4 FRAME**

- Goals
- Key Stakeholders & Coordination
- Project Design
- CV Technologies & Applications
- Additional Technologies & Services



2





- Deliver a project that supports Operations and overall CAV Business Plan
- Create a system design that is scalable and transferable that:
  - Meets each Districts needs
  - Meets the goals of the CAV Program

- Solve congestion problems using TSM&O strategies which includes:
  - CV Technologies
  - Supplementary Systems
- Identify performance measures
  - Evaluation performance (Before/After) → University Research Partners to lead



## **Key Stakeholders**



#### **Fransportation Systems Management & Operations**

#### Government

- FDOT District 7
- FDOT District 1
- FDOT District 5
- Florida's Turnpike Enterprise
- FDOT Central Office

### **MPO/TPO**

- Hillsborough County MPO
- Polk TPO
- METROPLAN Orlando

#### **Local Toll Agencies**

 Tampa-Hillsborough Expressway Authority (THEA)

### **First Responders**

- Florida Highway Patrol
- City Police Departments
- County Sheriff's Office
- Local Fire Departments

## Maintaining Agencies

#### Counties

- Hillsborough
- Polk
- Osceola
- Orange

#### **Cities**

- Lakeland
- Winter Haven
- Plant City
- Tampa

### **Rail/Freight Port**

- Rail to Road Facility in Winter Haven
- Port Tampa Bay
- Florida Trucking Association
- Additional Freight:
  - FedEx, UPS, DHL

### **Private Parties**

- Publix (Lakeland HQ)
- Rooms-To-Go
- Walmart
- Amazon
- Rental Car Fleets
- Rideshare Companies (Lynx / Uber)
- Theme Parks
- Strategic Property Partnerships

### Universities

- University of South Florida / CUTR
- Florida Polytechnic University
- University of Central Florida
- University of Florida

#### Local Transit Agencies

- Hillsborough Area Regional Transit (HART)
- Lynx
- Citrus Connection



25 +

**Stakeholders** 

## **Stakeholder Coordination**



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## Create an I-4 FRAME Consortium

 Will act as the central group for all workshops, review of project documentation for input and approval

## Early Stakeholder Coordination

- Creates buy-in
- Workshops to discuss identified diversion routes and/or alternatives. A workshop with stakeholders
  was held to ensure diversion routes made sense for each jurisdiction.
- Learn more about existing infrastructure and CAV readiness in each jurisdiction
- Worked with Maintaining Agency Stakeholders to draft licensing agreements and Memorandums of Agreements
  - Utilized for operation and maintenance of newly installed devices
  - Licensing agreements used for data sharing



## **Additional Coordination**



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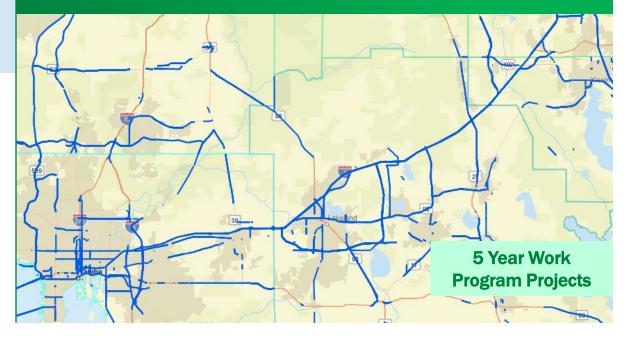
## **Future Projects**

### **120 + Ongoing/Future Projects Within Project Limits**

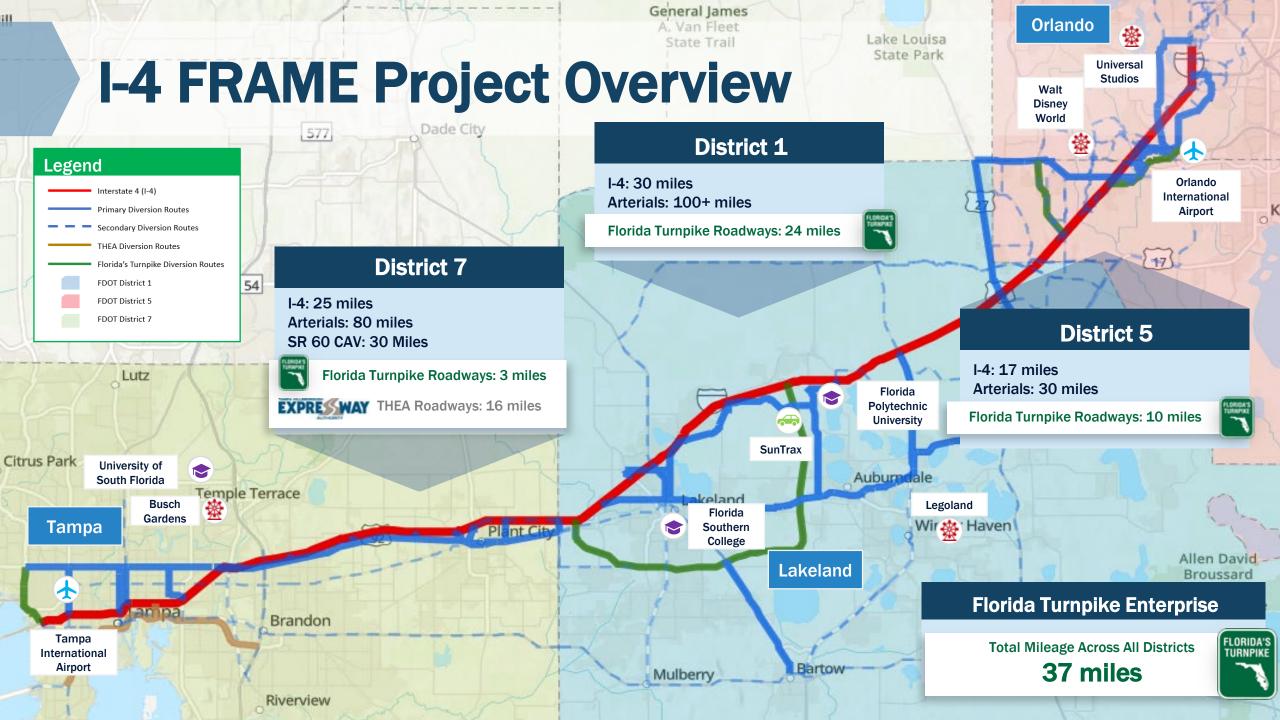
- Opportunity to leverage these projects for infrastructure installation
- I-4 Beyond the Ultimate (BTU)
  - The I-4 FRAME is a TSM&O strategy for the end of the I-4 BTU efforts
- Citywide Tampa ATMS
  - Major re-haul of signal controllers with ATSPM and CV-related preparations to their infrastructure

### **Project Coordination**

- Coordination with railroads within the corridor
- Early Utility Coordination
- R/W identification for constrained intersections







## CV Technologies Hardware



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## **Roadside Units (RSU)**

- Wireless communication between the roadway infrastructure and the vehicles that are equipped with OBUs
- Communicates on the 5.9 GHz DSRC band or C-V2X to transmit and receive CV messages

### **On-board Units (OBU)**

 Device installed on the motor vehicle to allow communication (transmitting/receiving) with other OBUs or RSUs

### Integrated V2I Prototype (IVP) Hub

- A small form-factor computer
- Handles the processing of CV applications
- Allows the RSU to perform "radio" functions only
- Only being installed at locations with Passive Pedestrian Detection (3 locations)



OBU

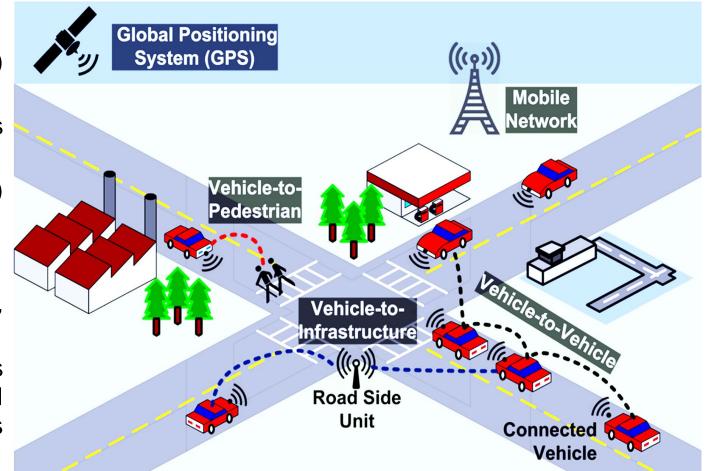
# CV Technologies Data being Transmitted & Received

## RSUs

- Receiving basic safety messages (BSMs) from OBUs
- Transmitting Traveler Information Messages (TIM) to OBUs
- Transmit Signal Phasing and Timing (SPaT) information to OBUs

## **OBU**s

- Initially will transmit BSM with position, speed, heading, and location information
- In future, additional information such as brake status, acceleration status, windshield wiper status, etc. can be gathered as systems progress





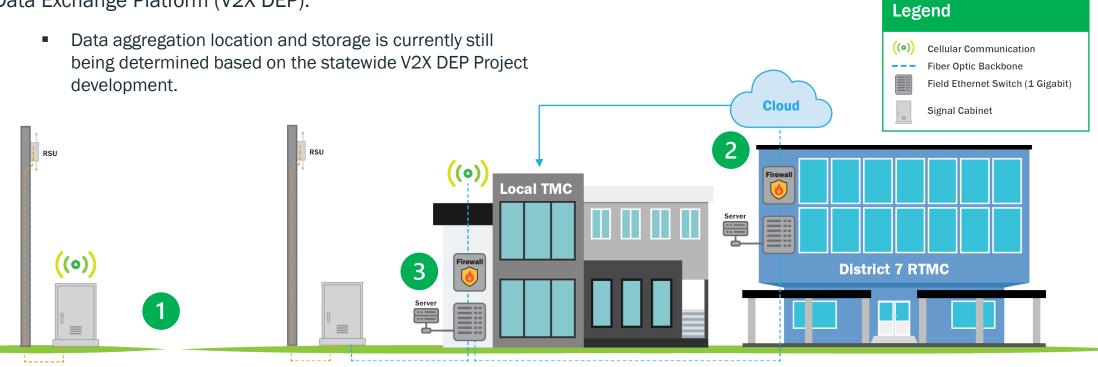
## **High-Level Architecture**



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- 1 Data will flow from field device to local agency TMC to FDOT District 7 RTMC.
- 2 CV Data will also be pushed to FDOT Central Office V2X Data Exchange Platform (V2X DEP).

The local agencies can have a client of SunGuide<sup>®</sup> or some other CV application within their respective TMCs, to assist with viewing the CV data in order to make informed decisions on response plans.



3

High-Level Architecture of Data Flows between the Local Agency TMC and FDOT.



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Freeway

### **TM08** – Traffic Incident Management System

- Broadcasts traffic incident management information from incident detection, maintenance and construction management, and emergency management centers via the RSUs.
- Existing FMS, TIM, RISC, 511, ICM, Service Patrol

#### TM12 – Dynamic Roadway Warning

- Broadcasts information on back-of-queues, roadway hazards, road weather conditions, road surface conditions, and obstacles or animals on the road.
- Existing DMS, Fog Warning

#### **TM17** – Speed Warning and Enforcement

 Broadcasts information to warn drivers of reduced speed recommendations based on the roadway conditions ahead.

#### **TM25** – Wrong Way Vehicle Detection and Warning

Broadcasts TIM to oncoming drivers of a wrong way driver.

#### VS07 – Road Weather Motorist Alert and Warning

 The RTMC will receive data generated by the traffic detectors, CCTV cameras, road weather information systems (RWIS), and other weather dissemination sources.

Existing DMS, 511, RWIS, Fog Warning

#### VS08 – Queue Warning

 Broadcasts information to warn motorists of back-of-queue in order to minimize or prevent rear-end or other secondary collisions.

#### VS09 – Reduced Speed Zone Warning/Lane-Closure

- Broadcasts information on reduced speed zones that include (but are not be limited to) construction/work zones, school zones, and pedestrian crossing areas).
- Existing FMS, Work Zone VMS, Service Patrol

#### MC06 – Work Zone Management

- Broadcasts information to motorists in areas where maintenance, construction, and utility work are ongoing.
- Existing FMS, Work Zone VMS, Service Patrol

#### **PS07** – Incident Scene Safety Monitoring

Broadcasts information to alert drivers of incident zone operations.





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### **TM17** – Speed Warning & Enforcement

Curve Warning Application (Mainline or Ramps)

### VS08 – Queue Warning

- Crash clusters at I-4 off-ramps queue warning system(s) on I-4 to provide a ramp flush plan
- Special Events

## **SU01** – CV System Monitoring & Management

- SunGuide® monitors the status & uptime performance of RSUs
- SunGuide® operates the CV messaging system, consistent with other traveler messages (i.e. DMS)

### **TI07** – In-Vehicle Signage

 Potential to use PedSafe/THEA applications if desired for vehicles without OBU

**Note: XX99** - Designation from Architecture Reference for Cooperative and Intelligent Transportation (ARC-IT) the National ITS Reference Architecture. The first two letters define the service package area, and the number refers to the specific service package in that category.

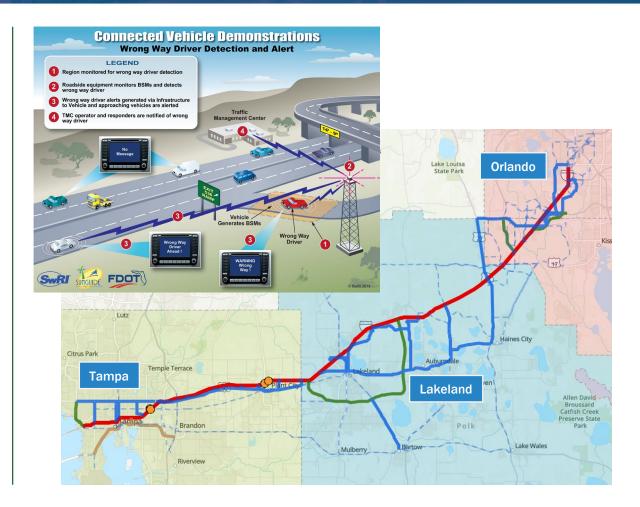




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## **Wrong Way Driving**

- **21 ramps** identified in the grant
  - 4 supplementary ramp systems were included in the I-4 FRAME deployment, the other 17 were installed in ongoing projects
- Hot spot analysis was performed
  - Proximity to Nightlife
  - Focus on partial cloverleaf interchanges





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**Arterials** 

### TM04 – Connected Vehicle Traffic Signal System

 Use CV data to determine whether signal timings for an intersection or group of intersections should be adjusted to improve traffic flow, including allowing platoon flow.

### TM14 – Advanced Railroad Grade Crossing

- Broadcasts alerts to drivers approaching an at-grade railroad crossing if a train is approaching based on data collected from detection devices.
- Improving TT, TTR and Safety by accounting for railroad crossing delay is a key to the success of the I-4 FRAME project.
- Passing a railroad preemption call to the next downstream crossing using the ATMS Software

### **PT09** – Transit Signal Priority

Existing/Future TSP

- Use CV data to improve the operating performance of the transit vehicles by reducing the time spent stopped at a red light.
- This would be deployed along a couple strategic corridors after coordination with transit agency. OBU purchasing by Transit Authority would be required.

## **PS03** – Emergency Vehicle Preemption

 Use CV data to improve the operating performance of the emergency vehicles by facilitating the movement of public safety vehicles through the intersection.

### VS12 – Pedestrian and Cyclist Safety

 Integrates traffic, pedestrian, and cyclist information from roadside or intersection detectors and new forms of data from wirelessly connected, non-motorized traveler-carried mobile devices to request right-of-way or to inform non-motorized travelers when to cross and how to remain aligned with the crosswalk or pathway based on real-time Signal Phase and Timing (SPaT) and MAP information.

### **VS13** – Intersection Warning and Collision Avoidance

 If the vehicle determines that proceeding through the intersection is unsafe, a warning is provided to the driver and/or collision avoidance actions are taken, depending on the automation level of the vehicle.

### CV006 - Freight Signal Priority

- Use CV data to reduce stops and delays for increased travel time reliability for freight traffic, and for enhancing safety at intersections.
- This would be deployed along select corridors, mainly SR 60.



## Arterials

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### **CV006** – Freight Signal Priority

### Key stakeholders for I-4 FRAME include Port of Tampa Bay & Logistics Companies

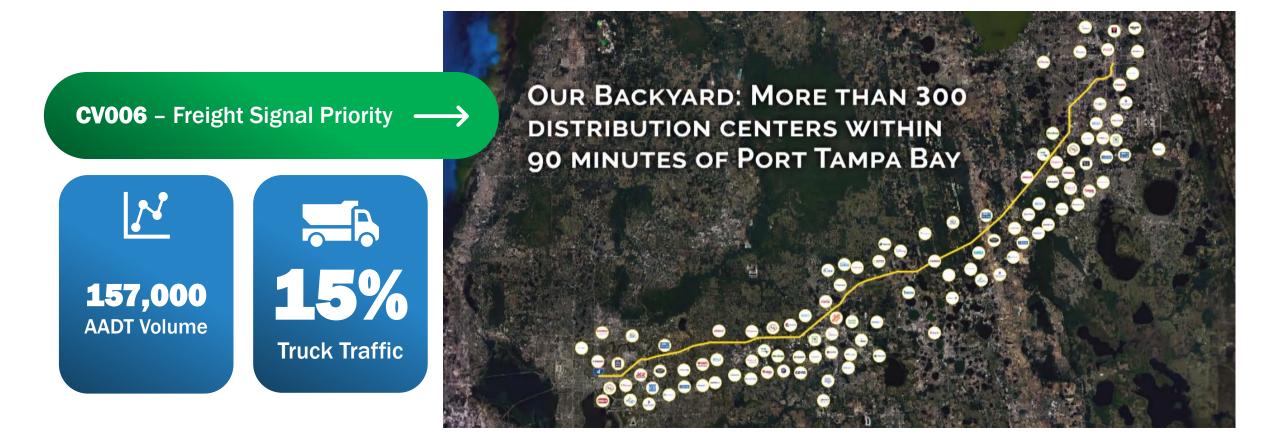
- The I-4 connector provides a direct connection from I-4 to the entrance of the Port
- SR 60 is a freight corridor that runs parallel to I-4 and has 84 total signals to include CV technologies and configured for freight signal priority with this project

### Potential freight partners:

- Florida Trucking Association
- Publix
- Rooms-To-Go
- Walmart
- Amazon
- Rail to Road Facility we are aware that truckers are driving any and all arterials, therefore, creating additional congestion and safety concerns to arterials including selected diversion routes









## **Additional Services**



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#### Automated Traffic Signal Performance Measures (ATSPM)

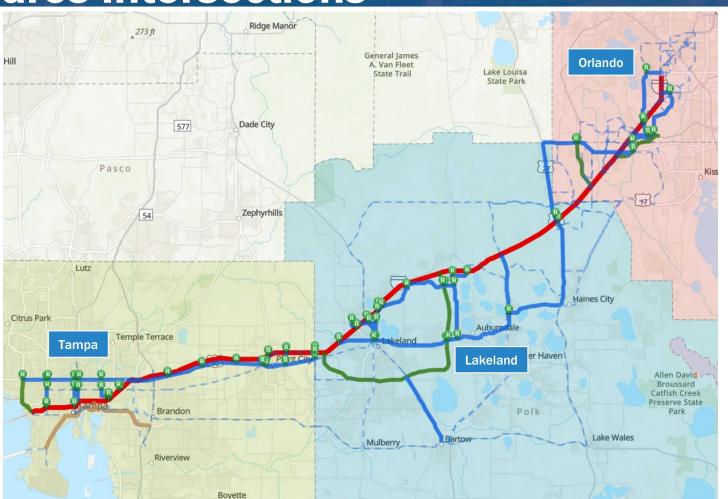
#### Detection

- Key component to maximize metrics
- Utilizing combination of video and radar for both presence and advanced detection
- Critical intersections upgraded
  - Crossing diversion routes
  - Major crossing arterials
- Full Upgrade with Detection
  - Stop bar and advance detection
  - 32 or 64 channel configurations
  - Consistent configurations

| Detection                              |             | Metric   |
|--|-------------|--|
| None                                   | ۲<br>۲<br>۲ | Phase Termination Chart<br>Split Monitor<br>Preemption Details<br>Pedestrian Delay   |
| Lane-by-lane or<br>Lane Group Presence |             | Purdue Split Failure   |
| Lane-by-lane<br>Stop Bar Count         |             | Turning Movement Counts  |
| Advanced Count                         |             | Purdue Coordination Diagram<br>Purdue Link Pivot Offset Optimization<br>Approach Volume<br>Approach Speed (requires detection with speed<br>service) |



#### Project Design Proposed Automated Traffic Signal Performance Measures Intersections



- ATSPM Intersections are at key decision points along diversion routes
- These intersections will include additional technologies such as upgraded detection systems, CCTVs, blank out signs, and Bluetooth devices for travel time

Legend

Intersection W/RSU and ATSPM



## **Systems Engineering**



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- Key focus on transferability statewide
- Open-source concepts and technical documentation prioritized to maximize compatibility

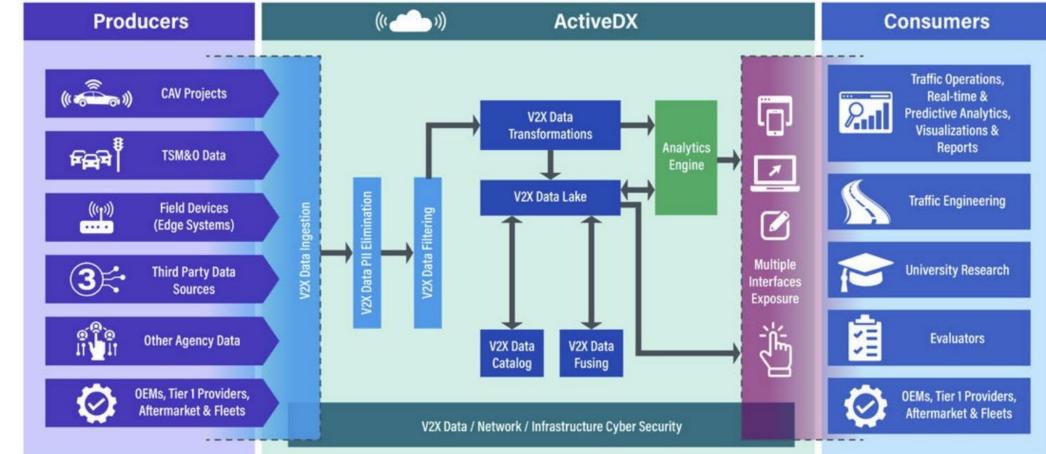


- Project Systems Engineering Management Plan (PSEMP)
  - Includes Risk Matrix with Mitigation Strategies
- Concept of Operations (ConOps)
- RITSA
- Requirements Traceability Verification Matrix (RTVM)
- Systems Validation Plan
- System Verification Plan
- Performance Evaluation Plan (PEP)



## CV Data Architecture/Data Exchange (DEP)

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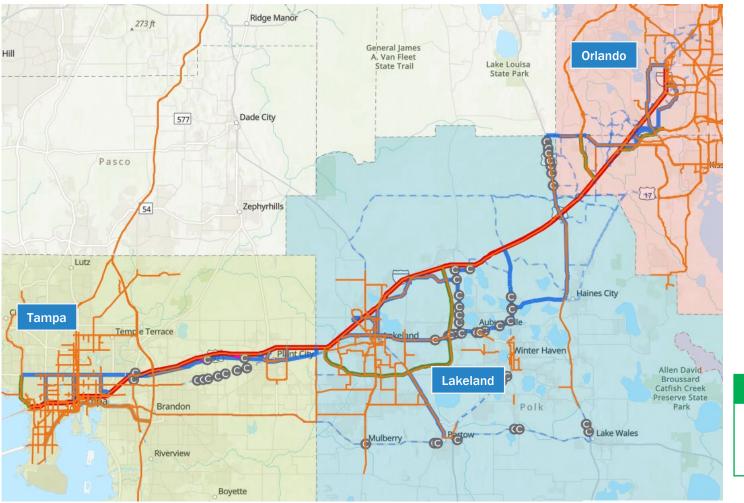
V2X DEP Architecture



#### Project Design Communications



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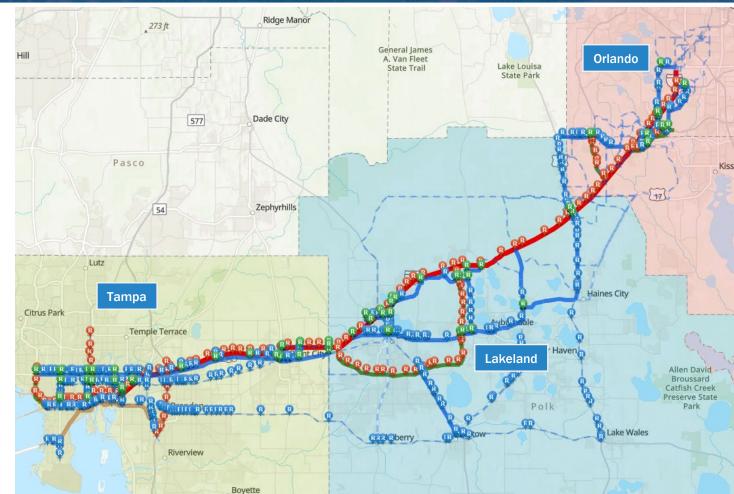




## Project Design Proposed RSU Locations







## • Over 540 RSUs will be installed

- Every signalized intersection on primary and secondary diversion routes
- Every mile on the Freeways

   leveraging mainly CCTV
   Pole locations

#### Legend

- Intersection W/RSU
- Intersection W/RSU and ATSPM
- Limited Access Facility RSUs

## **Automated Signal Performance Measures Data**

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#### **ATSPM** Data being gathered:

- Signal Phasing and Timing (SPaT)
- Traffic Volumes
- Queue Lengths
- Travel Times
- Delay (approach, pedestrian, preemption)
- Split Failures
- Yellow/Red Actuations





## **Additional Transportation Systems & Services**

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#### **Testing / Integration**

- Ensures interoperability as a system
- Utilize existing testing facilities
  - System Manager Testing Lab MEI
  - Central Florida Testing Lab Seminole County
- Field Acceptance Test to be done by Contractor
- Subsystem Acceptance Test to be done by System Manager
- System Acceptance Test to be done by System Manager
- Utilize a 120-day operational test period
  - Starts with completion of the Field Acceptance Test
  - Completed prior to Final Acceptance of the Project



## **Performance Measurement Project Evaluation Plan (PEP)**



**Describes project goals, evaluation** methodology and design, performance measures, data collection procedures and risks.

#### **Evaluation Goals:**

- Improve Safety
- Improve Mobility
- **Reduce Costs and Increase Economic Benefits**
- Share Institutional Benefits

Return on Investment will be developed using these performance measures.

#### **Performance Measures**

Incident Clearance Duration **Open Roads Duration Roadway Clearance Duration Incidents with RR Response Incident Duration** Percentage of Event Types **Device Uptimes Alarms Managed Dispatches of Signal Technicians Events Managed Total Events Managed by Type Through-put volumes** Secondary Crashes

**TT Reliability** TT Index **Planning Time Index** Average TT 95th Percentile Average TT Incidents by Roadway Lane Blocking events by number Event Durations **Signal Timing Changes Origin/Destination Downloaded Real Time Controller Status Incidents during Peak Times** Incidents outside of Peak Times









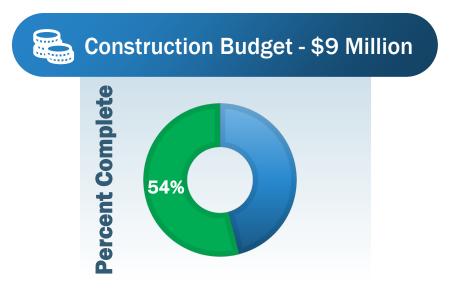
## **I-4 FRAME Project Schedule**



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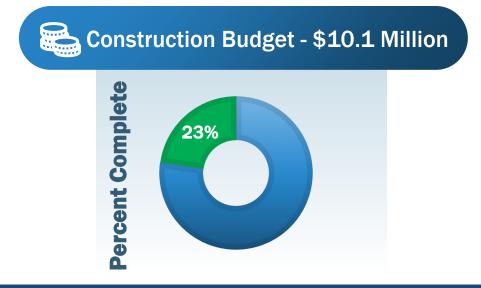
#### **Contract 1 - T7483** 445362-2, 447012-1 (District 7)

- Construction Letting Date: 02.23.2022
- Construction Begin Date: 11.02.2022
- Est. Construction Completion: Summer 2024



**Contract 2 - E7P15** 445362-3, -4, -5 (District 1, 5, Turnpike)

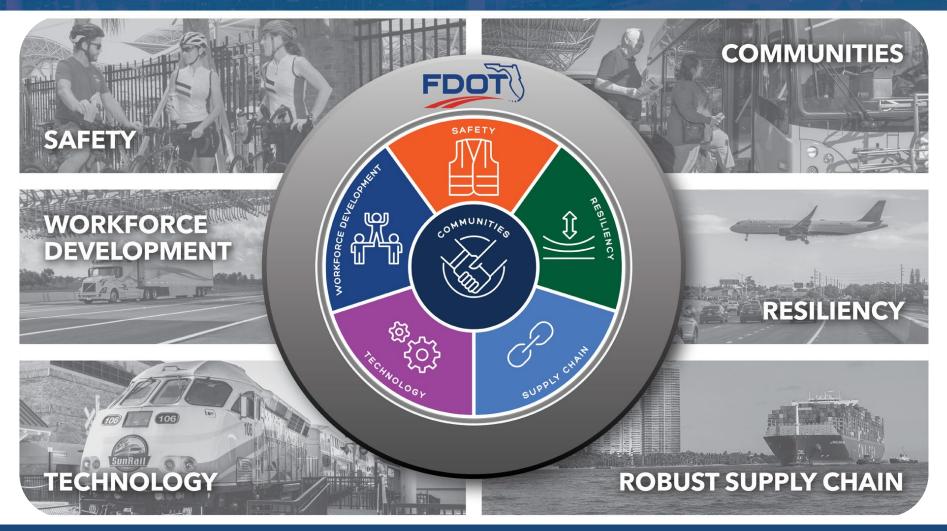
- Construction Letting Date: 07.13.2022
- Construction Begin Date: 03.15.2023
- Est. Construction Completion: Summer 2025





## Florida Department of Transportation Compass

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# Questions?

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